federal register

WEDNESDAY, OCTOBER 11, 1978
PART III

OFFICE OF MANAGEMENT AND BUDGET

RESCISSIONS AND DEFERRALS

Cumulative Report

[3110-01-M]

OFFICE OF MANAGEMENT AND BUDGET

BUDGET RESCISSIONS AND DEFERRALS

TO THE CONGRESS OF THE UNITED STATES:

In accordance with the Impoundment Control Act of 1974, I herewith report 30 deferrals of fiscal year 1979 funds totalling $1,178.2 million. The deferrals are primarily routine in nature and do not, in most cases, affect program levels.

The details of each deferral are contained in the attached reports.

Jimmy Carter

THE WHITE HOUSE, *October 2, 1978.*

[FR Doc. 78-28700 Filed 10-10-78; 9:58 am]

[3110-01-C] CONTENTS OF SPECIAL MESSAGE
(in thousands of dollars)

Deferral #	Item	Budget Authority
	Department of Agriculture:	
	Foreign Agricultural Service	
D79-1	Salaries and expenses (special foreign currency program)	415
	Agricultural Stablization and Conservation Service	
D79-2	Commodity Credit Corporation	3,530
	Forest Service	
D79-3	Permanent appropriations, Expenses, brush disposal	32,225
D79-4	Restoration of forest lands and improvements	48
	Department of Commerce:	
	National Oceanic and Atmospheric Administration	
D79-5	Construction	9,830
D79-6	Promote and develop fishery products and research pertaining to American Fisheries	12,060
D79-7	Fisheries loan fund	5,429
	Department of Defense-Military:	
D79-8	Military construction, all services	548,451
	Department of Defense-Civil:	
	Miscellaneous accounts	
D79-9	Wildlife conservation, etc., military reservations	458
	Corps of Engineers	
D79-10	Alaska Hydrolectric Power Development fund	5,450
	Department of Health, Education, and Welfare:	
	Alcohol, Drug Abuse, and Mental Health Administration	
D79-11	Construction and renovation, St. Elizabeth's Hospital	27,577
	Social Security Administration	
D79-12	Limitation on administrative expenses.	1,725
	Department of the Interior:	
	Land Heritage and Conservation Service	
D79-13	Land and water conservation fund	30,000
	Geological Survey	
D79-14	Payments from proceeds, sale of water.	36
	Bureau of Mines	
D79-15	Miscellaneous appropriations Drainage of anthracite mines	1,700
	Office of Territorial Affairs	
D79-16	Trust territory of the Pacific Islands	12,000
	Department of Justice:	
	Federal Prison System	
D79-17	Buildings and facilities	25,300
	Department of State	
D79-18	United States emergency refugee and migration assistance fund	2,750
	Department of Transportation:	
	Federal Aviation Administration	
D79-19	Civil supersonic aircraft development termination	3
D79-20	Facilities and equipment (Airport and airway trust fund)	290,176
	Federal Highway Administration	
D79-21	Trust fund share of other highway programs	40,000
D79-22	Overseas highway	13,100
	Department of the Treasury:	
	Office of the Secretary	
D79-23	Antirecession financial assistance fund	2,205
D79-24	State and local government fiscal assistance fund	78,489
D79-25	State and local government fiscal assistance fund	2,404 1/
	Bureau of the Mint	
D79-26	Construction of mint facilities	5,730
	General Services Administration:	
D79-27	Rare silver dollar program	2,123
	Federal Preparedness Agency	
D79-28	State and local preparedness	80

1/ Outlays only.

Deferral #	Item	Budget Authority
	Other Independent Agencies:	
	Foreign Claims Settlement Commission	
D79-29	Payment of Vietnam prisoner of war claims.....	10,945
	Interstate Commerce Commission	
D79-30	Payments for directed rail service..	13,990
	Total, deferrals.....	1,178,229

SUMMARY OF SPECIAL MESSAGES
FOR FY 1979

(amounts in thousands of dollars)

	Rescissions	Deferrals
First special message.....	---	1,178,229 (in 30 deferrals)

NOTE: All amounts listed represent budget authority except for $2,404,000 in one general revenue sharing deferral of outlays only.

Deferral No: D79-1

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: U.S. Department of Agriculture	New budget authority (P.L. _____) $ _____
Bureau: Foreign Agricultural Service	Other budgetary resources 1,040,178
Appropriation title & symbol: Salaries and Expenses (Special Foreign Currency Program) 1/ 12X2901	Total budgetary resources 1,040,178
	Amount to be deferred: Part of year $ 415,178
	Entire year _____
CFB identification code: 12-2901-0-1-352	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act
Grant program ☐ Yes ☒ No	☐ Other _____
Type of account or fund: ☐ Annual ☐ Multiple-year _____ (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other _____

Justification: Title 1, Sec. 104 of P.L. 480, the Agricultural Trade Development and Assistance Act of 1954 authorizes the use of foreign currencies (acquired from the sale of U.S. farm products under Title I) to carry out programs for developing new markets for U.S. agricultural commodities. The funds appropriated are used to purchase excess foreign currencies necessary to carry out the program. The funds are available until expended, and the unused balance is carried over into the next year. The amount of funds used each year is dependent upon the availability of the U.S.-owned currencies and the availability of worthwhile market development projects in the foreign countries. Current indications are that no more than $625 thousand of the reserved balances brought forward can be utilized effectively in FY 1979. This deferral action is taken under provisions of the Antideficiency Act (31 USC 665) that authorize the establishment of reserves for contingencies.

Estimated Effect: No programmatic or budgetary impact results from this deferral action. Since the funds are used to purchase currencies already owned by the U.S., any outlays shown under this account would be offset by the receipt of a like amount in another account.

Outlay Effect: There is no outlay effect of this deferral because the funds would not be used if made available.

1/ This account was the subject of a similar deferral during FY 1978.

Deferral No: D79-2

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Agriculture	New budget authority (P.L. _____) $ _____
Bureau: Agricultural Stabilization and Conservation Service	Other budgetary resources 50,100,000
Appropriation title & symbol: Commodity Credit Corporation Administrative Expenses, 1978 1/ 1284336	Total budgetary resources 50,100,000
	Amount to be deferred: Part of year $ 3,530,000
	Entire year _____
CFB identification code: 12-4336-0-3-351	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act
Grant program ☐ Yes ☒ No	☒ Other P.L. 95-97
Type of account or fund: ☒ Annual ☐ Multiple-year _____ (expiration date) ☐ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other _____

JUSTIFICATION:

The Agriculture and Related Agencies Appropriation Act, 1978 (P.L. 95-97), provides that not less than 7 percent of the total authorization for administrative expenses of the Commodity Credit Corporation shall be placed in reserve and used only in such amounts and at such times as may be necessary to carry out program operations.

ESTIMATED EFFECTS:

This deferral will have no programmatic impact and its economic and budgetary impact will be negligible.

OUTLAY EFFECTS:

There is no outlay effect resulting from this deferral.

1/ This account was the subject of a similar deferral during FY 1978.

Deferral No: D79-3

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Agriculture	New budget authority (P.L. 16 USC 490) $ 36,902,000
Bureau: Forest Service	Other budgetary resources 39,834,790
Appropriation title & symbol: Expenses, Brush Disposal 1/ 12X5206	Total budgetary resources 76,736,790
	Amount to be deferred: Part of year $ ____ Entire year 32,224,790
OMB identification code: 12-9922-0-2-302	Legal authority (in addition to sec. 1013): [X] Antideficiency Act [ ] Other ____
Grant program [ ] Yes [X] No	
Type of account or fund: [ ] Annual [ ] Multiple-year ____ (expiration date) [X] No-year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other ____

Justification: Purchasers of National Forest timber deposit the estimated cost to the Forest Service of the disposing of brush and other debris resulting from their cutting operations pursuant to 16 USC 490. The deposits becoming available in the current year are estimated and the related disposal operations are planned for the following year. Efficient program planning and accomplishment is facilitated by operating a stable program well within the funds available in any one year for this purpose. An apportionment of $44.5 million has been requested by the Forest Service for this program in the current fiscal year compared with $37.8 million in 1978 and $39.5 million in 1977. The current fiscal year reserve of $32.2 million was established pursuant to the Antideficiency Act (31 USC 665) as a reserve for contingencies compared with reserves of $34.5 million in 1978 and $22.3 million in 1977.

Disposal operations related to deposits made during certain periods of the year cannot be initiated until weather conditions permit. Thus, seasonal factors frequently require deferring the use of deposits until the following fiscal year.

Estimated Effect: There are no programmatic or budgetary effects that result from this deferral action. Rather, the reserve merely reflects the seasonal nature of program funding requirements.

Outlay Effect: There is no outlay effect of this deferral because the funds could not be used if made available.

1/ This account was the subject of a similar deferral in FY 1978.

Deferral No: D79-4

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Agriculture	New budget authority (P.L. ____) $ 50,000
Bureau: Forest Service	Other budgetary resources 75,038
Appropriation title & symbol: Restoration of Forest Lands and Improvements, Forest Service 12X5215	Total budgetary resources 125,038
	Amount to be deferred: Part of year $ ____ Entire year 48,038
OMB identification code: 12-9922-0-2-302	Legal authority (in addition to sec. 1013): [X] Antideficiency Act [ ] Other ____
Grant program [ ] Yes [X] No	
Type of account or fund: [ ] Annual [ ] Multiple-year ____ (expiration date) [X] No-year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other ____

Justification:
Monies are collected for this program pursuant to the Act of June 30, 1958, (16 USC 579c) from timber purchasers or permittees who fail to complete the work required under the timber sale contract or by terms of the permit. These funds are used by the Forest Service for any improvement, protection, or rehabilitation of the land made necessary by the action which led to the cash settlement of the contract or permit.

This deferral is necessary until plans are prepared for completing the work for which the funds were collected or for transferring the collections to the general fund of the U.S. Treasury in those cases where the work has been completed.

This deferral action is taken in accordance with the Antideficiency Act (31 USC 665).

Estimated Effect:
This deferral action has no programmatic or budgetary effects. Rather, the reserve merely reflects the unpredictable nature of program funding requirements.

Outlay Effect:
There is no outlay effect of this deferral because the funds would not be used if made.

Deferral No: D79-5

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Commerce	New budget authority (P.L. ____) $ ____
Bureau: National Oceanic and Atmospheric Administration	Other budgetary resources 12,900,000
Appropriation title & symbol: Construction 13X1452	Total budgetary resources 12,900,000
	Amount to be deferred: Part of year $ 9,830,000
	Entire year ____
OMB identification code: 13-1452-0-1-306	Legal authority (in addition to sec. 1013): ☐ Antideficiency Act
Grant program ☐ Yes ☒ No	☒ Other Civil Action C-77-914M
Type of account or fund: ☐ Annual ☐ Multiple-year ____ (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ____

Justification: The Departments of State, Justice, and Commerce, the Judiciary, and Related Agencies Appropriation Act, 1978, provided funds for continuing the construction of the National Oceanic and Atmospheric Administration's (NOAA) Western Regional Center in Seattle, Washington. A temporary injunction was issued by the U.S. District Court for the Western District of Washington halting preliminary construction activities on the project, because of deficiencies in the accompanying Environmental Impact Statement (EIS). NOAA has since issued a supplemental EIS in response to the court judgement, and expects to ask for a lifting of the injunction in January, 1979. Funds totalling $9.8 million are deferred pending resolution of these environmental and legal problems.

Estimated Effect: The Court action, and the resulting deferral of funds, will temporarily delay the start of construction on this project.

Outlay Effect: This temporary delay in construction will have the effect of shifting $800 thousand in outlays from FY 1979 to FY 1980.

Deferral No: D79-6

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Commerce	New budget authority (P.L. 7 U.S.C. 612c) $17,400,000
Bureau: National Oceanic and Atmospheric Administration	Other budgetary resources 6,000,000
Appropriation title & symbol: Promote and Develop Fishery Products and Research Pertaining to American Fisheries 1/ 13X5139	Total budgetary resources 23,400,000
	Amount to be deferred: Part of year $12,060,000
	Entire year ____
OMB identification code: 13-5139-0-2-376	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act
Grant program ☐ Yes ☒ No	☐ Other ____
Type of account or fund: ☐ Annual ☐ Multiple-year ____ (expiration date) ☒ No-year	Type of budget authority: ☐ Appropriation ☐ Contract authority ☒ Other 7 U.S.C. 612c

Justification:

An amount equal to 30% of the gross receipts from custom duties on fishery products is appropriated for fishery products resources research and assessment, and American fisheries resource management and development. These funds supplement funds appropriated to National Oceanic and Atmospheric Administration for the same purposes under the Operations, research, and facilities appropriation.

The amount being deferred, $12,060,000, represents the excess amount of receipts over the cost of currently planned program activities in FY 1979. Because no overall plan/strategy has been developed for use of these funds, they are requested for deferral at this time. The deferred funds are being reserved in accordance with the Antideficiency Act (31 U.S.C. 665). Final decisions on how these funds would be used have not been reached and, thus, the funds could not be used effectively if made available for obligation.

Estimated Effects:

This deferral has no effect on the program as currently planned for FY 1979.

Outlay Effect:

There is no outlay effect of this deferral because the funds would not be used if made available.

1/ This account was the subject of a similar deferral during FY 1978.

Deferral No: D79-7

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Commerce	New budget authority (P.L. _____) $ _____
Bureau: National Oceanic and Atmospheric Administration	Other budgetary resources 6,028,795
Appropriation title & symbol: Fisheries Loan Fund 1/ 137/04317	Total budgetary resources 6,028,795
	Amount to be deferred: Part of year $ _____
	Entire year 5,428,795
OMB identification code: 13-4317-0-3-376	Legal authority (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other _____
Type of account or fund: [ ] Annual; [X] Multiple-year September 30, 1980 (expiration date); [ ] No-year	Type of budget authority: [ ] Appropriation; [ ] Contract authority; [X] Other 16 U.S.C. 742c

Justification:

This fund was established pursuant to the Fish and Wildlife Act of 1956, as amended (16 U.S.C. 742c). Its purpose is to provide funds for loans to segments of the fishing industry unable to obtain commercial loans on reasonable terms for financing the cost of purchasing, constructing, equipping, maintaining, repairing or operating new or used fishing vessels or gear.

In 1965, the Act was amended to require the National Oceanic and Atmospheric Administration (NOAA) to pay interest to the Treasury on the difference between the available funds and the cash balance at the end of the year. The current program covers the 1979 interest liability of $580,000 and provides $20,000 for the care and preservation of collateral throughout the year. Of the total budgetary resources in the fund, only these amounts are presently planned for expenditure in 1979 to support the estimated program requirements.

On February 20, 1973, the Administrator of NOAA declared a moratorium on accepting further loan applications effective March 1, 1973, due to a level of loans outstanding and loan applications pending which exceeded the Fund's capital. Additionally, the General Accounting Office concluded in a report issued February 22, 1973, that loans made from the Fisheries Loan Fund (1) allowed the continued use of inefficient vessels rather than improving vessels and equipment for more efficient and profitable fishing, and (2) maintained or added vessels to segments of the fishing industry which were considered to have excess, but not necessarily efficient harvesting capacity. GAO

1/ This account was the subject of a similar deferral in FY 1978.

recommended that the Secretary of Commerce develop criteria for evaluating vessel efficiency and priorities for directing these program funds.

The Department has determined that legislative clarification of the Act is needed to establish criteria for directing the Fund. Draft legislation is being prepared. This reserve is in accordance with the Antideficiency Act (31 U.S.C. 665). The funds could not be used effectively until there is clarification of legislative intent.

Estimated Effects:

Under the existing laws and regulations the proposed deferral has no effect on the Fisheries Loan Fund activities as planned for FY 1979.

Outlay Effect:

No outlay effect results from this deferral action.

Deferral No: D79-8

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Defense-Military Bureau	New budget authority (P.L. 95-374) $2,318,698,000 Other budgetary resources 1,549,507,099 Total budgetary resources 3,868,205,099
Appropriation title & symbol See Coverage section below	Amount to be deferred: Part of year $ 548,450,999 Entire year
OMB identification code: See Coverage section below Grant program ☐ Yes ☒ No	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act ☐ Other
Type of account or fund: ☐ Annual ☒ Multiple-year September 30, 1983 (expiration date) ☐ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other

Coverage 1/

Appropriation	Symbol	OMB Identification Code	Amount Deferred
Military construction, Army	219/32050	21-2050-0-1-051	$119,460,000
Military construction, Navy	179/31205	17-1205-0-1-051	79,077,000
Military construction, Air Force	579/33300	57-3300-0-1-051	149,940,000
Military construction, Defense Agencies	979/30500	97-0500-0-1-051	59,001,000
Military construction, Army National Guard	219/32085	21-2085-0-1-051	47,300,000
Military construction, Air National Guard	579/33830	57-3830-0-1-051	41,840,000
Military construction, Army Reserve	219/32086	21-2086-0-1-051	27,400,000
Military construction, Naval Reserve	179/31235	17-1235-0-1-051	12,633,000
Military construction, Air Force Reserve	579/33730	57-3730-0-1-051	11,799,999
			$548,450,999

1/ These accounts were the subject of a similar deferral during fiscal year 1978.

Justification

The above amounts in the listed five-year appropriations are currently deferred under provisions of the Antideficiency Act (31 U.S.C. 665) which authorizes the establishment of reserves for contingencies.

Due to the long period of time required to construct facilities, the Congress makes appropriations for this purpose available for five-years beginning with fiscal year 1979. Previously, these appropriations were available for obligation until expended. Most of the above funds are deferred due to administrative delays, such as project designs not being completed and incomplete coordination of projects with either other Federal agencies or local government agencies. Funds will be apportioned for individual projects throughout the year upon completion of project design and/or coordination.

The 1979 appropriations for military construction contain funds for certain projects at activities which are potentially affected by base realignment studies now underway. Congress has specified that they be notified in writing that the project remains valid in light of final realignment decisions prior to obligation of funds. In accordance with the express desires of Congress, these funds are being deferred until final decisions and certification to Congress have been made.

Estimated Effects

These deferrals have no programmatic or budgetary effect because the funds could not be obligated at this time, even if they were made available.

Outlay Effect

There is no outlay effect resulting from this deferral since the funds could not be used if made available.

Deferral No: D79-9

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Defense-Civil Bureau	New budget authority $ 898,000 (16 U.S.C. 670f (a)) Other budgetary resources 457,975 Total budgetary resources 1,355,975
Appropriation title & symbol See coverage section below	Amount to be deferred: Part of year $ ____ Entire year 457,975
OMB identification code: 97-9922-0-2-303 Grant program ☐ Yes ☒ No	Legal authority *(in addition to sec. 1013)*: ☒ Antideficiency Act ☐ Other ____
Type of account or fund: ☐ Annual ☐ Multiple-year ____ *(expiration date)* ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ____

Coverage 1/

Wildlife Conservation, etc., Military Reservations, Army	21x5095	$340,000
Wildlife Conservation, etc., Military Reservations, Navy	17x5095	95,000
Wildlife Conservation, etc., Military Reservations, Air Force	57x5095	22,975
		$457,975

Justification

These are permanent appropriations. The budgetary resources consist of anticipated receipts and unobligated balances generated from hunting and fishing fees collected on military reservations, pursuant to 16 U.S.C. 670. They may be used only in accordance with the purpose of the law--to carry out a program of natural resource conservation.

Since apportionments have been made for all known program requirements, prudent financial management requires the deferral of the balance of the funds, which could not be used effectively during the current year even if made available for obligation. These funds are being deferred under the provisions of the Antideficiency Act (31 U.S.C. 665). Full apportionment is not requested by the Services because (1) installations may be accumulating funds over a period of time to fund a major project, and (2) there is a seasonal relationship between the collection of fees and their subsequent expenditure. Most of the fees are collected during the winter and spring months, while most of the program work is performed during the summer and fall months. This necessitates that funds collected in a prior year be deferred in order to be

1/ These accounts were the subject of a similar deferral during FY 1978.

available to finance the program during the summer and fall months. Additional amounts will be apportioned if program requirements are identified.

Estimated Effects

These deferrals have no programmatic or budgetary effect because the funds could not be obligated if made available.

Outlay Effect

There is no outlay effect of this deferral because the funds could not be used if made available.

Deferral No: D79-10

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Defense - Civil	New budget authority (P.L. _____) $ _____
Bureau: Corps of Engineers	Other budgetary resources 5,450,000
Appropriation title & symbol: Alaska Hydroelectric Power Development Fund 1/ 96X4203	Total budgetary resources 5,450,000
	Amount to be deferred: Part of year $ _____
	Entire year 5,450,000
OMB identification code: 96-4203-0-3-271	Legal authority (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other _____
Type of account or fund: [ ] Annual [ ] Multiple-year _____ (expiration date) [X] No-year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other _____

Justification: These funds were appropriated to remain available until expended in the Supplemental Appropriations Act, 1978, (P.L. 95-240) for use by the Alaska Hydroelectric Power Development fund. This fund was established by the Alaska Hydroelectric Power Development Act (Section 203 of P.L. 95-587) to further the expeditious development of hydroelectric power generating facilities in Alaska.

The Act permits the use of funds for the Phase I stage of engineering and design of projects that meet the environmental, production, and financial requirements set forth in Section 203(a)(2) and (e) of the Act. The Corps of Engineers is currently studying a project for the Susitna River, Alaska, to determine if it meets these requirements. The funds are deferred pending completion of this study.

This deferral action is being taken in accordance with the Antideficiency Act (31 U.S.C. 665).

Estimated Effect: This deferral will have no programmatic or budgetary effect since the funds could not be used if made available.

Outlay Effect: There is no outlay effect resulting from this deferral action since the funds could not be used if made available.

1/ This account was the subject of a similar deferral in FY 1978.

Deferral No: D79-11

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Health, Education, & Welfare	New budget authority (P.L. _____) $ -0-
Bureau: Alcohol, Drug Abuse, and Mental Health Admin.	Other budgetary resources 61,362,790
Appropriation title & symbol: Construction and Renovation at St. Elizabeths Hospital 75X1312	Total budgetary resources 61,362,790
	Amount to be deferred: Part of year $ _____
	Entire year 27,576,790
OMB identification code: 75-1312-0-1-551	Legal authority (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other _____
Type of account or fund: [ ] Annual [ ] Multiple-year _____ (expiration date) [X] No-year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other _____

Justification: Saint Elizabeths Hospital was denied accreditation by the Joint Commission on Accreditation of Hospitals (JLAH) in 1976. Present plans are to transfer the hospital to the District of Columbia, but as a condition of that transfer, the Federal Government is committed to upgrading the physical plant to meet the accreditation requirements addressed by the JCAH.

The Second Supplemental Appropriations Act, 1978, (P.L. 95-395) provided $52.2 million for the specific purpose of upgrading the facility to meet accreditation standards. However, this supplemental was enacted much later in the fiscal year (September 8, 1978) than had been originally anticipated, thereby delaying the proposed starting date for this activity. This deferral of $27.6 million represents the amounts not required for obligation in 1979, based on the current renovation schedule for the hospital.

Estimated Effect: This deferral will have no programmatic effect. Current plans indicate that the amount deferred will not be required this fiscal year for the construction and renovation program.

Outlay Effect: There is no outlay effect of this deferral because the funds could not be used if made available.

Deferral No: D79-12

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Health, Education, and Welfare	New budget authority (P.L. _____) $ _____
Bureau: Social Security Administration	Other budgetary resources 15,819,470
Appropriation title & symbol: Limitation on Administrative Expenses 1/ 75X8704	Total budgetary resources 15,819,470
	Amount to be deferred: Part of year $ _____ Entire year 1,725,362
OMB identification code: 20-8004-0-7-551	Legal authority (in addition to sec. 1013): [X] Antideficiency Act [ ] Other _____
Grant program [ ] Yes [X] No	
Type of account or fund: [ ] Annual [ ] Multiple-year _____ (expiration date) [X] No-year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other _____

Justification: Funds provided under the Limitation on Administative Expenses of the Social Security Administration (SSA) remain available until expended in recognition of the long lead time between the provision of funds and their use in carrying out authorized construction projects. Of the balance of funds appropriated in prior years, $1,725,362 is deferred for the entire year. SSA has now developed with the General Services Administration and Office of the Secretary, Department of Health, Education and Welfare a new program for construction of district offices which will shorten the time required to construct by using pre-designed buildings. SSA is in the process of selecting sites for ten of these offices to be started in 1979. The deferred funds will be needed to begin construction of one or possibly two additional offices in FY 1980.

Estimated Effect: The funds intended to be apportioned for obligation in FY 1979 will permit SSA to carry out its authorized construction program in an orderly manner. No currently planned construction would be delayed by this deferral.

Outlay Effect: There is no outlay effect of this deferral because the funds would not be used if made available.

1/ This account was the subject of a similar deferral in FY 1978.

Deferral No: D79-13

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of the Interior	New budget authority (P.L. 95-74; 16 USC 460L) $ 30,000,000
Bureau: Heritage Conservation and Recreation Service	Other budgetary resources 160,362,000
Appropriation title & symbol: Land and Water Conservation Fund 1/ 14X5005	Total budgetary resources 190,362,000
	Amount to be deferred: Part of year $ _____ Entire year 30,000,000
OMB identification code: 14-5005-0-2-303	Legal authority (in addition to sec. 1013): [X] Antideficiency Act [ ] Other _____
Grant program [ ] Yes [X] No	
Type of account or fund: [X] Annual [ ] Multiple-year _____ (expiration date) [X] No-year	Type of budget authority: [X] Appropriation [X] Contract authority [ ] Other _____

Justification: Under the law (16 USC 460L (10a)), $30 million of contract authority becomes available each fiscal year to the Land and Water Conservation Fund in addition to the regular appropriation. The authority is made available by the Congress for use specifically as an anti-escalation measure in purchasing authorized Federal recreation land (P.L. 90-401; Senate Report 90-1071, to accompany S. 1401). This authority was last used in 1969 and 1970. Thus, the contract authority has lapsed in fiscal years 1971-1978. The funds will be utilized in the future, as in the past, on a special case basis for emergency situations consistent with our understanding of congressional intent.

In accordance with provisions of the Antideficiency Act (31 USC 665), the $30 million has been deferred. This contract authority lapses at the end of each fiscal year in which it is not used. An equal amount becomes available at the beginning of the next fiscal year.

The other funds in this account are the estimated prior-year balances of direct appropriations that have been made available for obligation.

Estimated Effect: This reserve for contingencies has no fiscal, economic or budgetary effect in the current year. The funds would be made available and obligated only in unforeseeable circumstances.

Outlay Effect: There is no outlay effect of this deferral because the funds would not be used if made available.

1/ This account was the subject of a similar deferral during FY 1978.

Deferral No: D79-14

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of the Interior	New budget authority (P.L. _____) $ _____
Bureau: Geological Survey	Other budgetary resources 36,000
Appropriation title & symbol: Payments from Proceeds, Sale of Water, 1/ Mineral Leasing Act of 1920, Sec. 40(d) 14X5662	Total budgetary resources 36,000
	Amount to be deferred: Part of year $ _____ Entire year 36,000
OMB identification code: 14-5662-0-2-301	Legal authority (in addition to sec. 1013): [X] Antideficiency Act [ ] Other _____
Grant program [ ] Yes [X] No	
Type of account or fund: [ ] Annual [ ] Multiple-year _____ (expiration date) [X] No-year	Type of budget authority: [ ] Appropriation [ ] Contract authority [X] Other Permanent, indefinite, special

Justification: Section 40(d) of the Mineral Leasing Act of 1920 [30 U.S.C.229(a)] provides that when lessees or operators drilling for oil or gas on public lands strike water, water wells may be developed by the Department from the proceeds from sale of water from existing wells. Receipts have been accruing to this permanent account at the rate of about $2,000 per year. At the start of fiscal year 1965, the account had an unobligated balance of $16,000. It is estimated that by the start of fiscal year 1979 the unobligated balance will be $36,000. None of these receipts has been obligated over the past ten years and none is planned for obligation in fiscal year 1979 because the total available is too small to be put to practical use for the purpose designated by law. Deferral is planned because funds could not be used effectively during the current period even if available for obligation. This reserve action is taken pursuant to the Antideficiency Act [31 U.S.C. 665(c)].

Estimated Effect: There will be no programmatic or outlay impact in fiscal year 1979 since the receipts will continue to accrue but will remain unobligated until such time as an amount is available which can be used for effective purposes.

Outlay Effect: There is no outlay effect of this deferral because the funds could not be used if made available.

1/ This account was the subject of a similar deferral during FY 1978.

Deferral No: D79-15

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Interior	New budget authority (P.L. _____) $ _____
Bureau: Bureau of Mines	Other budgetary resources 1,899,967
Appropriation title & symbol: Drainage of Anthracite Mines 14X0956 1/	Total budgetary resources 1,899,967
	Amount to be deferred: Part of year $ _____ Entire year 1,699,967
OMB identification code: 14-0956-0-1-306	Legal authority (in addition to sec. 1013): [X] Antideficiency Act [X] Other Matching grant provision of P.L. 84-219 (69 Stat 460)
Grant program [X] Yes [ ] No	
Type of account or fund: [ ] Annual [ ] Multiple-year _____ (expiration date) [X] No-year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other _____

Justification - Funds totaling $200,000 have been apportioned for this account to match funds anticipated to be made available by the Commonwealth of Pennsylvania for water monitoring stations and for sealing and other public health and safety projects. The remaining unobligated balance has been deferred because the Commonwealth of Pennsylvania is not expected to provide further matched funding during the year.

Estimated Effects - No FY 1979 program impact will result from deferral. A change in the matching provision of the original legislation would be required if the Congress desired to make available the funds currently being deferred. These funds are anticipated to be deferred through September 30, 1979.

Outlay Effect - There is no outlay effect of this deferral because the funds could not be used if made available.

1/ This account was the subject of a similar deferral during FY 1978.

Deferral No: D79-16

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of the Interior	New budget authority (P.L. _____) $ -
Bureau: Office of Territorial Affairs	Other budgetary resources 20,000,000
Appropriation title & symbol: Trust Territory of the Pacific Islands 1/ 14X0414	Total budgetary resources 20,000,000
	Amount to be deferred: Part of year $ 12,000,000
	Entire year
OMB identification code: 14-0414-0-1-806	Legal authority (in addition to sec. 1013): ☐ Antideficiency Act
Grant program ☒ Yes ☐ No	☐ Other
Type of account or fund: ☐ Annual ☐ Multiple-year _____ (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other

Justification: The Department of the Interior and Related Agencies Appropriation Act, 1978 provided $12,000,000 in construction funds for an airport in the Kosrae District of the Trust Territory of the Pacific Islands. Since no transportation needs survey had been done for the Kosrae District, the Administration is not convinced that the airport that this appropriation would initiate is necessary or cost effective in meeting the needs of the District (with a population of 4,500). The Office of Management and Budget requested that the Department of the Interior evaluate the District's transportation needs and propose alternative transportation methods to meet those needs at reduced costs, if such reductions were feasible and cost effective. Until a comprehensive evaluation is completed, the $12,000,000 for this 6,000-foot airfield (completely designed) is deferred.

Estimated Effect: This deferral will delay the advertising of the airport construction contract for an additional period of three to six months.

Outlay Effect: An estimate of $3,000,000 in outlays would be shifted from FY 1979 to FY 1980 as a result of this deferral.

1/ This account was the subject of a similar deferral in FY 1978.

Deferral No: D79-17

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Justice	New budget authority (P.L. _____) $
Bureau: Federal Prison System	Other budgetary resources 51,908,354
Appropriation title & symbol: Buildings and Facilities 1/ 15X1003	Total budgetary resources 51,908,354
	Amount to be deferred: Part of year $
	Entire year 25,300,000
OMB identification code: 15-1003-0-1-753	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act
Grant program ☐ Yes ☒ No	☐ Other
Type of account or fund: ☐ Annual ☐ Multiple-year _____ (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other

Justification: This appropriation finances planning, acquisition of sites, and construction of new penal and correctional facilities as well as construction, remodeling, and equipping of necessary buildings and facilities at existing penal and correctional institutions. Projects are undertaken to reduce overcrowding, close old and antiquated penitentiaries, and provide a safe and humane environment for staff and inmates. These funds were appropriated in the Departments of State, Justice, and Commerce, the Judiciary and Related Agencies Appropriation Act of 1978 and previous years. Due to the time required for planning, site acquisition, design efforts, and selection of contractors, it is not possible to complete the construction, renovation, and rehabilitation associated with these projects during FY 1979. This deferral is consistent with the congressional intent to provide no-year funding for the total cost of these projects and is taken under provisions of the Antideficiency Act (31 U.S.C. 665).

Estimated Effect: The amount deferred could not be economically used, if made available, in fiscal year 1979, because of the planned and phased procurement, construction and installation cycle.

Outlay Effect: In FY 1979 there is no outlay effect of this deferral.

1/ This account was the subject of a deferral during FY 1978.

Deferral No: D79-18

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of State	New budget authority (P.L. _____) $ _____
Bureau:	Other budgetary resources 2,750,000
Appropriation title & symbol: United States Emergency Refugee and Migration Assistance Fund, Executive 1/ 11X0040	Total budgetary resources _____
	Amount to be deferred: Part of year $ 2,750,000
	Entire year _____
OMB identification code: 11-0040-0-1-151	Legal authority (in addition to sec. 1013): [x] Antideficiency Act
Grant program [ ] Yes [X] No	[ ] Other _____
Type of account or fund: [ ] Annual [ ] Multiple-year _____ (expiration date) [X] No-year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other _____

Justification

Section 501(a) of the Foreign Relations Authorization Act, Fiscal Year 1976, Public Law 94-141, approved November 29, 1975, amended section 2(c) of the Refugee and Migration Assistance Act of 1962 (22 U.S.C. 2601) by authorizing a fund not to exceed $25 million to enable the President to provide emergency assistance for unexpected urgent refugee and migration needs.

By Executive Order No. 11922 of June 16, 1976, the President allocated all funds appropriated to him for the Emergency Fund to the Secretary of State but reserved to himself the determination of assistance to be furnished and the designation of refugees to be assisted by the Fund.

Consonant with the President's authority set out in Executive Order No. 11922 and to achieve the most economical use of appropriations (31 U.S.C. 665(c)(1), the $2,750,000 of unobligated balances in the Fund as of October 1, 1978 have been deferred. It is anticipated that reapportionments may be made case-by-case as the President determines assistance to be furnished and designates refugees to be assisted by the Fund.

Estimated Effect: There are no programmatic or budgetary effects resulting from this deferral.

Outlay Effect

No effect on outlays results from this deferral action.

1/ This account was the subject of a similar deferral during FY 1978.

Deferral No: D79-19

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Transportation	New budget authority (P.L. _____) $ -0-
Bureau: Federal Aviation Administration	Other budgetary resources 3,123
Appropriation title & symbol: Civil Supersonic Aircraft Development 1/ Termination, 69X0106	Total budgetary resources 3,123
Civil Supersonic Aircraft Development 1/ 69X1358	Amount to be deferred: Part of year $ -0-
	Entire year 3,123
OMB identification code: 69-0106-0-1-402	Legal authority (in addition to sec. 1013): [x] Antideficiency Act
Grant program [ ] Yes [X] No	[ ] Other _____
Type of account or fund: [ ] Annual [ ] Multiple-year _____ (expiration date) [X] No-year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other _____

Coverage	Total Budgetary Resources	Amount Deferred
Civil Supersonic Aircraft Development Termination	$1,764	$1,764
Civil Supersonic Aircraft Development	$1,359	$1,359
TOTAL	$3,123	$3,123

Justification: This account finances the termination of the supersonic transport development program. The total cost of settlement of contractor claims and closeouts, airline refunds, completion of specifically designated technology programs, and necessary governmental administrative costs incidental to these activities is included. These funds were appropriated by the Department of Transportation and Related Agencies Appropriation Acts, 1971 and 1972. Because of the difficulty in ending such a complex and massive undertaking, termination has taken a number of years. Settlement is being accomplished as quickly as possible consistent with the legitimate claims of the contractors and the protection of government interests.

Estimated Effect: This deferral action has no programmatic or budgetary effect.

Outlay Effect: There is no outlay effect of this deferral because the funds could not be used if made available.

1/ This account was the subject of a similar deferral during FY 1978.

Deferral No: D79-20

D79-20

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Transportation	New budget authority (P.L. 95-335) $ 282,297,000
Bureau: Federal Aviation Administration	Other budgetary resources 314,497,286
Appropriation title & symbol: Facilities and Equipment (Airport and Airway Trust Fund), FAA 1/ 69X8107 697/98107 698/08107 699/18107	Total budgetary resources 596,794,286
	Amount to be deferred: Part of year $ ____ Entire year 290,176,786
OMB identification code: 69-8107-0-7-402	Legal authority (in addition to sec. 1013): [X] Antideficiency Act [ ] Other ____
Grant program [ ] Yes [X] No	
Type of account or fund: [ ] Annual [X] Multiple-year 697/98107 Sept. 30, 1979 2/ 698/08107 Sept. 30, 1980 699/18107 Sept. 30, 1981 (expiration date) [X] No-year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other ____

Justification:

Funds from this account are used to procure specific Congressionally approved facilities and equipment for the expansion and modernization of the national airway system. Project financed from this account include construction of buildings and purchase of new equipment for new or improved air traffic control towers, automation of the en route airway control system and expansion and improvement in the navigational and landing aid systems. These funds were appropriated in the Department of Transportation and Related Agencies Appropriation Acts of 1979 and prior years. The estimated total cost for each project is included in the budget submission and appropriation for the year in which it is requested. Because of the lengthy procurement and construction time for interrelated new facilities and complex equipment systems, it is not possible to obligate all funds necessary to complete each project in the year funds are appropriated. Therefore, it is necessary to apportion funds so that sufficient resources will be available in future periods to complete these projects. This deferral action is consistent with the Congressional intent to provide multi-year funding for the total costs of these projects and is taken under provisions of the Antideficiency Act (31 U.S.C. 665) which authorizes the establishment of reserves for contingencies.

1/ This account was the subject of a similar deferral in FY 1978.
2/ None of these funds is deferred.

Estimated Effects:

This deferral action is consistent with normal operation for this program. The amount deferred could not be economically used if made available in FY 1979 because of the planned multi-year procurement, construction, and installation cycle.

Outlay Effect:

There is no outlay effect of this deferral because the funds could not be used if made available.

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Transportation	New budget authority (P.L. _____) $ ---
Bureau: Federal Highway Administration	Other budgetary resources 90,000,000
Appropriation title & symbol: Trust Fund Share of Other Highway Programs (Great River Road) 69X8009 2/	Total budgetary resources 90,000,000 1/
	Amount to be deferred: Part of year $ --
	Entire year 40,000,000
OMB identification code: 69-8009-0-7-401	Legal authority (in addition to sec. 1013): ☐ Antideficiency Act
Grant program ☒ Yes ☐ No	☐ Other _____
Type of account or fund: ☐ Annual Sept. 30, 1979 26,250,000 3/	Type of budget authority: ☐ Appropriation
☒ Multiple-year Sept. 30, 1980 31,250,000	☒ Contract authority
☐ No-year Sept. 30, 1981 32,500,000	☐ Other _____

Justification

The National Scenic and Recreation Highway (Great River Road) was authorized by the Federal-Aid Highway Act of 1973. It provides for constructing a two-lane scenic highway in the ten States bordering the Mississippi River. The Great River Road spans more than 2,000 miles.

The contract authority provided for this program is liquidated through both the Highway Trust Fund and the General Fund. A total of $146,250,000 in contract authority has been made available through fiscal year 1978 for the program. Of this total, $90,000,000 was made available in the Federal-Aid Highway Act of 1973, and $56,250,000 was made available in the Federal-Aid Highway Act of 1976. The Highway Trust Share of the $146,250,000 total is $116,250,000 ($40,000,000 of this amount to be deferred), with the balance of $30,000,000 constituting the General Fund Share. The table below displays the origin of the $146,250,000 in contract authority provided through 1978.

1/ This amount is the portion of "Trust Fund Share of Other Highway Programs" available for the Great River Road. Total funds available to the "Trust Fund Share of Other Highway Programs" is $130,952,667.

2/ This account was the subject of a similar deferral during FY 1978.

3/ None of these funds are deferred.

(in thousands of dollars)

Origin of contract authority	1974	1975	1976	TQ	1977	1978	Total
1973 Highway Act:							
Trust Fund.....	10,000	25,000	25,000				60,000
General Fund.....	10,000	10,000	10,000				30,000
1976 Highway Act							
Trust Fund.....	---	---	---	6,250	25,000	25,000	56,250
Total:	20,000	35,000	35,000	6,250	25,000	25,000	146,250
Trust Fund.....	(10,000)	(25,000)	(25,000)	(6,250)	(25,000)	(25,000)	(116,250)
General Fund.....	(10,000)	(10,000)	(10,000)	---	---	---	(30,000)

In fiscal year 1976, $90,000,000, the full amount of contract authority available at that time, was apportioned for use and allocated to the States (with exception of a $10 million DOT discretionary reserve). 4/ However, as of September 30, 1978, it is estimated that the States will have obligated only $56,250,000.

A deferral of $40,000,000 of contract authority is proposed for two reasons:

- State plans for fiscal year 1979 indicate that no more than $50,000,000 will be obligated, falling short of availability by $40,000,000. This $40,000,000 is not needed at this time and should be deferred.

- The $50,000,000 obligation level is considered adequate for this program.

Estimated Effects:

This deferral will have no programmatic effect. Current plans indicate that the amount deferred would not be obligated by the States this fiscal year.

Outlay Effects:

There is no outlay effect of this deferral because the funds would not be expected to be used if made available.

4/ Some States may be unable to obligate, in a timely fashion, all funds allocated to them. Therefore, if DOT allocated the entire $90 million among the States, some of the funds might lapse. Contract authority is available for four years under this program for the States. The DOT discretionary reserve was established to provide the balance of funds to those States which have made the most progress in obligating their allocated funds (and, thereby reduce the risk of a funding lapse.)

Deferral No: D79-22

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Transportation	New budget authority (P.L. 95-335) $ 87,100,000
Bureau Federal Highway Administration	Other budgetary resources —
Appropriation title & symbol: Overseas Highway 69X8021	Total budgetary resources 87,100,000
	Amount to be deferred: Part of year $ —
	Entire year 13,100,000
CFE identification code: 69-8021-0-7-401	Legal authority (in addition to sec. 1013): [X] Antideficiency Act
Grant program [X] Yes [ ] No	[ ] Other —
Type of account or fund: [ ] Annual [ ] Multiple-year — (expiration date) [X] No-year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other —

Justification: The Overseas Highway was authorized by Section 118 of the Federal-Aid Highway Amendments of 1974. This program, financed from the Highway Trust Fund, authorized the undertaking of projects for the reconstruction or replacement of bridge structures of a two-lane nature on the Overseas Highway, to Key West, Florida.

State plans for fiscal year 1979 indicate that no more than $74,000,000 will be obligated, falling short of availability by $13,100,000. This $13,100,000 is not needed at this time and is therefore deferred.

The Administration has no desire to hold back this program. This proposed deferral is submitted based solely on the State's inability to obligate more than $74,000,000 during FY 1979. This deferral action is taken in accordance with the Antideficiency Act (31 USC 665).

Estimated Effect: No programmatic or budgetary impact results from this deferral action.

Outlay Effect: There is no outlay effect of this deferral because the funds could not be used if made available.

Deferral No: D79-23

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of the Treasury	New budget authority (P.L. ——) $ —
Bureau Office of the Secretary	Other budgetary resources 2,205,000
Appropriation title & symbol: Antirecession Financial Assistance Fund 208/90108 1/	Total budgetary resources 2,205,000
	Amount to be deferred: Part of year $ 2,205,000
	Entire year —
CFE identification code: 20-0108-0-1-852	Legal authority (in addition to sec. 1013): [X] Antideficiency Act
Grant program [X] Yes [ ] No	[X] Other P.L. 94-369 & P.L. 95-30
Type of account or fund: [ ] Annual [X] Multiple-year September 30, 1979 (expiration date) [ ] No-year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other —

Justification:

This deferral represents the projected remaining portion of the FY 1978 appropriation which the Secretary of the Treasury must hold in reserve to meet valid claims from State and local governments that prior antirecession financial assistance payments to them were too small. Because the total amount appropriated for all governments is fixed, the alternative to such a reserve is recurring recomputations of entitlements of 22,930 governments for prior entitlement periods. Accordingly, the Office of Revenue Sharing has withheld from obligation an amount equal to one-half of one percent of the amount appropriated for the first quarter.

This cumulative unobligated reserve, totaling $2.2 million, is available to the Secretary of the Treasury to satisfy legitimate claims against the fund for prior entitlement periods. The unobligated amount retained in the fund will be reduced whenever the Secretary determines that a lesser amount is adequate to meet foreseeable liabilities against the fund. This reduction will be made by paying the additional amount to recipients as part of a regular distribution of other funds provided for this program.

The authorization for this program terminates on September 30, 1978, but the funds remain available through FY 1979. The President has proposed and the Congress is considering an alternative program, the Supplementary Fiscal Assistance Fund.

1/ This account was the subject of a similar deferral during FY 1978.

Estimated Effect:

This action will postpone distribution of the amount of the reserve until necessary adjustments and corrections have been identified. It will also avoid substantial confusion and complexities in the administration of the program. The entire amount of this reserve is expected to be paid out before the end of fiscal 1979.

Outlay Effect:

There is no outlay effect of this deferral since the funds will be paid out in fiscal year 1979.

Deferral No: D79-24

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of the Treasury	New budget authority (P.L.) $
Bureau: Office of the Secretary	Other budgetary resources 78,489,095
Appropriation title & symbol: State and Local Government Fiscal Assistance Trust Fund 20X8111 1/ 2/	Total budgetary resources 78,489,095
	Amount to be deferred: Part of year $ 2,500,000
	Entire year 75,989,095
Agency identification code: 20-8111-0-7-851	Legal authority (in addition to sec. 1013): [X] Antideficiency Act
Gross appropriation: [X] Yes [ ] No	[X] Other P.L. 92-512, P.L. 94-488 (sec.6)
Type of account or fund: [ ] Annual [ ] Multiple-year (expiration date) [X] No-year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other

Justification: The Secretary of the Treasury must hold in reserve an amount to meet valid claims from State and local governments that past general revenue sharing payments to them were too small. Because the total amount appropriated for all governments is fixed, the alternative to such a reserve is recurring recomputations of entitlements of 39,170 governments for prior entitlement periods. Accordingly, the Office of Revenue Sharing withheld from obligation an amount equal to one-half of one percent of the amounts appropriated for each entitlement period through FY 1975. In addition, one-half of one percent of the amounts appropriated for general revenue sharing in the Economic Stimulus Appropriations Act, 1977 (P.L. 95-29), and the HUD-Independent Agencies Appropriation Act, 1978 (P.L. 95-119) was also withheld from obligation.

This cumulative unobligated reserve is available to the Secretary of the Treasury to satisfy legitimate claims against the Trust Fund for prior entitlement periods. The unobligated amount of $78.5 million retained in the Trust Fund will be reduced whenever the Secretary determines the amount is adequate to meet foreseeable liabilities against the Trust Fund. The reduction will be made by paying the additional amount to recipients as part of a regular distribution of other funds provided for the program.

Estimated Effect: This action will postpone distribution of the amount of the reserve until necessary adjustments and corrections have been identified. It will also avoid substantial confusion and complexities in the administration of the program.

1/ This account is the subject of another deferral, D79-25.
2/ This account was the subject of a similar deferral during FY 1978.

D79-24

Outlay Effect: (estimated in millions of dollars):

Comparision with President's FY 1979 Budget:

1. Budget outlay estimate for FY 1979	$6,852.3
2. Outlay savings, if any, included in the budget outlay estimate	-0-
Current outlay estimates for FY 1979:	
3. Without deferral	6,923.3
4. With deferral	6,847.3
5. Current outlay savings (line 3 - line 4)	76.0
Outlay savings for FY 1980	-38.0
Outlay savings for FY 1981	-38.0

Deferral No: D79-25

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of the Treasury	New budget authority (P.L. _____) $ _____
Bureau: Office of the Secretary	Other budgetary resources 78,489,095
Account title & symbol: State and Local Government Fiscal Assistance Trust Fund 20X8111 1/ 2/	Total budgetary resources 78,489,095
	Amount to be deferred: Part of year 3/ $ 2,404,000
	Entire year _____
Organization, function code: 20-8111-0-7-851	Legal authority (in addition to sec. 1013): [X] Antideficiency Act
Transmittal required: [X] Yes [ ] No	[X] Other P.L. 92-512, Sections 121 & 123; P.L. 94-488
Type of account or fund: [ ] Annual [ ] Multiple-year _____ (expiration date) [X] No-year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other _____

Justification: The State and Local Government Fiscal Assistance Trust Fund is the vehicle for disbursement of general revenue sharing funds. This deferral represents payments withheld from various governments involved in annexations or disincorporations and for reasons of noncompliance with the requirements of the State and Local Fiscal Assistance Act, as amended.

Estimated Effect: The release of these funds is contingent upon adherence by the various governments to the compliance regulations, and determinations as to which higher level of government is eligible to receive those funds withheld because of annexations and disincorporations.

Outlay Effect: There is no outlay effect of this deferral because the funds will be made available this fiscal year.

1/ This account is the subject of another deferral, D79-24.
2/ This account was the subject of a similar deferral during FY 1978.
3/ Outlays only. The outlays being deferred were obligated in fiscal year 1978 and, therefore, are not reflected in the total budgetary resources available for obligation in fiscal year 1979.

Deferral No: D79-26

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of the Treasury	New budget authority (P.L. ____) $ ---
Bureau: Bureau of the Mint	Other budgetary resources 5,729,583
Appropriation title & symbol: Construction of Mint Facilities 1/ 20X1617	Total budgetary resources 5,729,583
	Amount to be deferred: Part of year $ ---
	Entire year 5,729,583
CFS identification code: 20-1617-0-1-803	Legal authority (in addition to sec. 1013): ☐ Antideficiency Act
Grant program ☐ Yes ☒ No	☐ Other ____
Type of account or fund: ☐ Annual	Type of budget authority: ☒ Appropriation
☐ Multiple-year ____ (expiration date)	☐ Contract authority
☒ No-year	☐ Other ____

Justification:

The Department is no longer seeking fund authority to construct a new Mint in Denver. In lieu of a new Mint, the Department is considering the acquisition of surplus Federal Buildings with the intention of rehabilitating them for metal processing and coinage operations, and also the repair and improvement of existing Mint Facilities. A cost-analysis study is being conducted by the Bureau of the Mint to determine the most feasible approach. The Bureau of the Mint has instructed the General Services Administration to defer any construction expenditures until the results of this study are complete.

Estimated Effects:

This action will delay the construction program pending the decisions made as a result of the cost analysis study.

Outlay Effect: (estimated in millions of dollars)

Comparison with President's 1979 Budget:

1. Budget outlay estimate for 1979 ..... 0.5
2. Outlay savings, if any, included in the budget outlay estimate ... 0

Current outlay estimate for 1979:

3. Without deferral 0.5
4. With deferral 0
5. Current outlay savings (line 3 - line 4) 0.5 2/

Outlay savings for 1980 0

1/ This account was the subject of a similar deferral in FY 1978.

2/ These outlays will be made once the issues delaying construction are resolved. Therefore, there are no permanent outlay savings related to this deferral.

Deferral No: D79-27

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: General Services Administration	New budget authority (P.L. ____) $ ____
Bureau:	Other budgetary resources 2,323,000
Appropriation title & symbol: Rare Silver Dollar Program 1/ 47X0701	Total budgetary resources 2,323,000
	Amount to be deferred: Part of year $ 2,123,000
	Entire year ____
CFS identification code: 47-0701-0-1-999	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act
Grant program ☐ Yes ☒ No	☐ Other ____
Type of account or fund: ☐ Annual	Type of budget authority: ☒ Appropriation
☐ Multiple-year ____ (expiration date)	☐ Contract authority
☒ No-year	☐ Other ____

Justification: This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 655), which authorizes the establishment of reserves for contingencies. Funds were appropriated in 1972 and 1973, without fiscal year limitation, for operating costs for disposal of rare silver dollars. To date, roughly $60.4 million (gross receipts) of silver dollars have been sold, with approximately $26.5 million still available for sale. However, current sales procedures severly restrict the amount of remaining coins which may be sold under the existing appropriation.

The contingency of $2,123,000 reflects revised disposal plans suspending all coin sales until legislation is passed revising current sales methods. Sales using past procedures are no longer deemed economically feasible, and consideration is being given to the effects of alternative terms and conditions on future Government sales of the coins as well as on the coin market in general.

Estimated Effect: The deferral of funds for operating expenses will have no adverse effect on the silver dollar sales program since current sales procedures have limited the amount of marketable coins. New legislation has been proposed to provide revised sales methods.

1/ This account was the subject of a similar deferral during FY 1978.

D79-27

2

Outlay Effect: (estimated in millions of dollars)
Comparison with President's 1979 Budget:

1. Budget outlay estimate for 1979	0.2
2. Outlay savings, if any, included in budget outlay estimate	-

Current outlay estimates for 1979:

3. Without deferral	2.3
4. With deferral	0.2
5. Current outlay savings (line 3 minus 4)	2.1

Outlay savings for 1980 ..... -2.1

Deferral No: D79-28

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: General Services Administration Bureau: Federal Preparedness Agency Appropriation title & symbol State and Local Preparedness 1/ 47x0618	New budget authority (P.L.) $ ____ Other budgetary resources 79,684 Total budgetary resources 79,684 Amount to be deferred: Part of year $ 79,684 Entire year ____
Account identification code: 47-0618-0-1-054 Multiple year? ☐ Yes ☒ No	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act ☐ Other ____
Type of account or fund: ☐ Annual ☐ Multiple-year ____ (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ____

Justification
This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 665), which authorizes the establishment of reserves for contingencies.

Funds were appropriated in 1964 and 1965, without fiscal year limitation, to assist state governments in developing programs for the management of their resources in time of emergency. The requirements for these funds will be reviewed upon establishment of the Federal Emergency Management Agency.

Estimated Effects
This deferral has no significant programmatic or budgetary effect since there is no requirement for these funds at this time.

Outlay Effects
There is no outlay effect resulting from this deferral action since the funds could not be used if made available.

1/ This account was the subject of a similar deferral in FY 1978.

Deferral No: D79-29

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Foreign Claims Settlement Commission Bureau:	New budget authority ($ ____) (P.L. ____) Other budgetary resources: 11,057,000 Total budgetary resources: 11,057,000
Appropriation title & symbol: Payment of Vietnam Prisoner of War Claims 1/ 79X0104	Amount to be deferred: Part of year: $ 10,945,000 Entire year: ____
OMB identification code: 79-0104-0-1-153	Legal authority (in addition to sec. 1013): [X] Antideficiency Act [ ] Other ____
Grant program: [ ] Yes [X] No	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other ____
Type of account or fund: [ ] Annual [ ] Multiple-year ____ (expiration date) [X] No-year	

Justification - Public Law 91-289, approved June 24, 1970, authorizes the Foreign Claims Settlement Commission to adjudicate and certify for payment the claims of American military and civilian prisoners of war held during the Vietnam conflict, or their survivors. Before claims can be certified for payment by the Commission, the appropriate military services must determine the individual's POW status and, in the case of claims by the survivors of missing persons where evidence of captivity exists, it must also determine the date of death. Such determinations have been delayed pending the results of intense efforts to account for missing United States servicemen.

Appropriations were enacted in 1971, 1972 and 1973 for the Vietnam POW claims program to remain available until expended. Of the estimated $11,057,000 remaining available, $112,000 has been apportioned for 1979 to pay prisoner of war claims resulting from new determinations anticipated in 1979; $10,945,000 has been reserved. This deferral of 1979 budget authority is necessary to achieve the most economical use of appropriations (31 U.S.C. 665(c)(1)) and to provide for contingencies after 1978 (31 U.S.C. 665(c)(2)).

Estimated Effects No savings result from the deferral, since claims cannot be adjudicated or certified for payment by the Commission until final status determinations are made by the military services.

Outlay Effect No effect on outlays result from this deferral action.

1/ This account was the subject of a similar deferral during FY 1978.

Deferral No: D79-30

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Interstate Commerce Commission Bureau:	New budget authority ($ ____) (P.L. ____) Other budgetary resources: 14,590,000 Total budgetary resources: 14,590,000
Appropriation title & symbol: Payments for Directed Rail Service 1/ 30X0103	Amount to be deferred: Part of year: $ ____ Entire year: 13,990,000
OMB identification code: 30-0103-0-1-401	Legal authority (in addition to sec. 1013): [X] Antideficiency Act [ ] Other ____
Grant program: [ ] Yes [X] No	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other ____
Type of account or fund: [ ] Annual [ ] Multiple-year ____ (expiration date) [X] No-year	

Justification: The directed rail service program provides subsidy funds to maintain rail service for up to eight months over the lines of any carrier not able to provide service due to bankruptcy or other reasons. The funds to be deferred would be used for continuation of the Delaware and Hudson and Milwaukee Railroads (or other railroads). Subsidy funds are payable 90 days following completion of the service; therefore, the funds are not expected to be needed since the above railroads remain operational at this time. (Section 1(16)(b) of the Interstate Commerce Act.)

Estimated Effect: There will be no programmatic, fiscal, budgetary or economic impact since the budget authority may only be utilized at the direction of the Commission when rail carriers discontinue service. No such discontinuations are anticipated at this time, but should the need arise, there would be a lead time of 11 months prior to required outlay of these funds. This budget authority was sought on a contingency basis to allow the Commission to enter into subsidy obligations when and if necessary.

Outlay Effect: There is no outlay effect of this deferral because the funds are not expected to be needed.

1/ This account was the subject of a similar deferral during FY 1978.

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